AMENDED IN SENATE JULY 21, 2001 AMENDED IN ASSEMBLY MAY 23, 2001

CALIFORNIA LEGISLATURE—2001-02 REGULAR SESSION

ASSEMBLY BILL

No. 426

Introduced by Committee on Budget (Cardenas (Chair), Aroner, Cardoza, Cedillo, Dutra, Firebaugh, Horton, Keeley, Nakano, Oropeza, Pavley, Simitian, Steinberg, Vargas, and Wright) Assembly Members Cardoza, Matthews, Briggs, and Dickerson (Coauthors: Assembly Members Cardenas, Cedillo, Dutra, Florez, Keeley, Kelley, Negrete McLeod, Pescetti, Reyes, Salinas, Strom-Martin, Thomson, and Wiggins)
(Coauthors: Senators Costa, Johannessen, Machado, McPherson, and Monteith)

and Monteith)

February 20, 2001

An act relating to the administration of state government. An act to amend Sections 6353, 20543, and 20544 of, to add Sections 6051.45, 6201.45, 6356.5, 6356.6, and 6358.5 to, and to add and repeal Section 6357.1 of, the Revenue and Taxation Code, relating to taxation, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

AB 426, as amended, Committee on Budget Cardoza. State administration Taxation.

The Sales and Use Tax Law provides for the levy of a state sales and use tax at a basic rate of 6% upon the gross receipts from the sale in this state of, or the storage, use, or other consumption in this state of, tangible personal property. That law imposes, as a component of that

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basic rate, a state sales and use tax a rate of $\frac{1}{4}\%$, but suspends the imposition of that $\frac{1}{4}$ rate for any single calendar year for which the amount in the Special Fund for Economic Uncertainties exceeds a specified amount in both the prior and current fiscal year, as determined and certified by the Director of Finance.

This bill would suspend the $^{1}/_{4}\%$ rate in any calendar year beginning January 1, 2002, in which the Director of Finance determines on or before the preceding November 1 that (1) the General Fund reserve is 3% of revenues excluding the revenues derived from the $^{1}/_{4}\%$ sales and use tax rate, and (2) actual General Fund revenues for the period May 1 through September 30 equal or exceed the May Revision forecast prior to the November 1 determination.

The Sales and Use Tax Law imposes a tax on the gross receipts from the sale in this state of, or the storage, use, or other consumption in this state of, tangible personal property. That law provides various exemptions from that tax, including an exemption for gas, electricity, and water, including steam and geothermal steam, brines, and heat, when delivered to consumers, as specified.

This bill would additionally exempt liquefied petroleum gas, delivered to a qualified residence, as defined, by the seller, that is sold for household use in the qualified residence, and liquefied petroleum gas that is purchased for use by a qualified person to be used in producing and harvesting agricultural products.

This bill would also exempt farm equipment and machinery, purchased for use by a qualified person, as defined, to be used primarily in producing and harvesting of agricultural products.

This bill would further exempt equipment and machinery designed primarily for off-road use in commercial timber harvesting operations, and the parts thereof, that is purchased for use by a qualified person, as defined, to be used primarily in harvesting timber.

This bill would also exempt diesel fuel used by a qualified person, as defined, in farming activities and food processing.

This bill would additionally exempt any racehorse breeding stock, as defined, from the sales and use taxes.

This bill would provide that certain of these exemptions do not apply to local sales or transactions and use tax rates and certain state rates imposed for the funding of locally provided services.

The Gonsalves-Deukmejian-Petris Senior Citizens Property Tax Assistance Law provides for payment of assistance by the Franchise Tax Board to claimants, whether those claimants own or rent their __ 3 __ AB 426

residences, in accordance with schedules that reduce the amount of assistance provided as the amount of a claimant's household income increases along a specified scale of household income amounts.

This bill would increase by 45% the household income figures that would be used to calculate these assistance payments for the 2001 calendar year and each calendar year thereafter.

Counties and cities are authorized to impose local sales and use taxes in conformity with state sales and use taxes. Exemptions from state sales and use taxes enacted by the Legislature are, unless otherwise specified by law, incorporated into the local taxes.

Section 2230 of the Revenue and Taxation Code provides that the state will reimburse counties and cities for revenue losses caused by the enactment of sales and use tax exemptions.

This bill would provide that, notwithstanding Section 2230 of the Revenue and Taxation Code, no appropriation is made and the state shall not reimburse local agencies for sales and use tax revenues lost by them pursuant to this bill.

This bill would declare that it is to take effect immediately as an urgency statute.

This bill would declare the intent of the Legislature to make the necessary statutory changes to implement the Budget Act of 2001 relative to funding the administration of state government.

Vote: $\frac{2}{3}$. Appropriation: no. Fiscal committee: no yes. State-mandated local program: no yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. It is the intent of the Legislature in enacting this
- 2 SECTION 1. Section 6051.45 is added to the Revenue and 3 Taxation Code, to read:
 - 6051.45. Notwithstanding 6051.4 or any other provision of
- 5 law, the state sales tax rate in Section 6051.3 shall not be operative
- 5 in any calendar year beginning on or after January 1, 2002, if the
- 7 Director of Finance determines both of the following:
- 8 (a) The General Fund reserve is 3 percent of revenues 9 excluding the revenues derived from the $\frac{1}{4}$ cent sales and use tax 10 rate.
- 11 *(b)* Actual General Fund revenues for the period May 1 through
- 12 September 30 equal or exceed the May Revision forecast, prior to
- 13 the November 1 determination.

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1 The Director of Finance shall make the determination on or 2 before November 1 of each year.

The $\frac{1}{4}$ cent reduction shall be operative for each calendar year commencing on the next January 1 after the determination is made.

- SEC. 2. Section 6201.45 is added to the Revenue and Taxation Code, to read:
- 6201.45. Notwithstanding 6201.4 or any other provision of law, the state use tax rate in Section 6201.3 shall not be operative in any calendar year beginning on or after January 1, 2002, if the Director of Finance determines both of the following:
- (a) The General Fund reserve is 3 percent of revenues excluding the revenues derived from the $\frac{1}{4}$ cent sales and use tax rate.
- (b) Actual General Fund revenues for the period May 1 through September 30 equal or exceed the May Revision forecast, prior to the November 1 determination.

The Director of Finance shall make the determination on or before November 1 of each year.

The $\frac{1}{4}$ cent reduction shall be operative for each calendar year commencing on the next January 1 after the determination is made.

- SEC. 3. Section 6353 of the Revenue and Taxation Code is amended to read:
- 6353. There are exempted from the taxes imposed by this part the gross receipts derived from the sales, furnishing, or service of and the storage, use, or other consumption in this state of gas, all of the following:
- (a) Gas, electricity, and water, including steam and geothermal steam, brines, and heat, when delivered to consumers through mains, lines, or pipes, and water.
- (b) (1) Liquefied petroleum gas, delivered to a qualified residence by the seller, that is sold for household use in the qualified residence, or liquefied petroleum gas that is purchased for use by a qualified person to be used in producing and 36 harvesting agricultural products; provided, in either case, the liquefied petroleum gas is delivered into a tank with a storage
- 37 capacity for liquefied petroleum gas that is equal to or greater than 38
- 30 gallons. This subdivision may not be construed to provide any

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exemption from any tax levied by a city, county, or city and county pursuant to Section 7284.3, or any successor to that section.

(2) For purposes of this subdivision:

- (A) "Qualified residence" means a primary residence, not serviced by gas mains and pipes.
- (B) "Qualified person" means any person engaged in a line of business described in Codes 0111 to 0291, inclusive, of the Standard Industrial Classification Manual published by the United States Office of Management and Budget, 1987 Edition, and any other person that assists that person in the lines of business described in this paragraph in producing and harvesting agricultural products.
- (c) Water, when sold to an individual in bulk quantities of 50 gallons or more, for general household use in his or her residence if the residence is located in an area not serviced by mains, lines or pipes, and of exhaust.
- (d) Exhaust steam, waste steam, heat, or resultant energy, produced in connection with cogeneration technology, as defined in Section 25134 of the Public Resources Code.
- (e) The exemptions provided by subdivision (b) shall be effective starting September 1, 2001, unless the State Board of Equalization determines that implementation by that date is not feasible, in which case the board shall, on or before that date, report to the Legislature regarding the reasons why it must delay implementation, and shall thereafter implement these exemptions no later than October 1, 2001.
- SEC. 4. Section 6356.5 is added to the Revenue and Taxation Code, to read:
- 6356.5. (a) There are exempted from the taxes imposed by this part the gross receipts from the sale of, and the storage and use of, or other consumption in this state of, farm equipment and machinery, and the parts thereof, purchased for use by a qualified person to be used primarily in producing and harvesting agricultural products.
- (b) For purposes of this section, both of the following shall apply:
- (1) "Qualified person" means any person engaged in a line of business described in Codes 0111 to 0291, inclusive, of the Standard Industrial Classification Manual published by the United States Office of Management and Budget, 1987 Edition,

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and any other person that uses farm equipment and machinery to assist this person in the lines of business described in this paragraph in producing and harvesting agricultural products.

- (2) "Farm equipment and machinery" means implements of husbandry, as defined in Section 411.
- (c) (1) Notwithstanding any provision of the Bradley-Burns Uniform Local Sales and Use Tax Law (Part 1.5 (commencing with Section 7200)) or the Transactions and Use Tax Law (Part 1.6 (commencing with Section 7251)), the exemption established by this section does not apply with respect to any tax levied by a county, city, or district pursuant to, or in accordance with, either of those laws.
- (2) Notwithstanding subdivision (a), the exemption established by this section does not apply with respect to any tax levied pursuant to Sections 6051.2 and 6201.2, or pursuant to Section 35 of Article XIII of the California Constitution.
- (d) The exemption provided by this section shall be effective starting September 1, 2001, unless the State Board of Equalization determines that implementation by that date is not feasible, in which case the board shall, on or before that date, report to the Legislature regarding the reasons why it must delay implementation, and shall thereafter implement the exemption provided by this section no later than October 1, 2001.
- SEC. 5. Section 6356.6 is added to the Revenue and Taxation Code, to read:
- 6356.6. (a) There are exempted from the taxes imposed by this part the gross receipts from the sale of, and the storage and use of, or other consumption in this state of, equipment and machinery designed primarily for off-road use in commercial timber harvesting operations, and the parts thereof, that is purchased for use by a qualified person to be used primarily in harvesting timber.
- (b) The State Board of Equalization may adopt emergency regulations to specify equipment and machinery exempted by this section, and may revise those regulations from time to time.
- (c) For purposes of this section, "qualified person" means any person engaged in commercial timber harvesting.
- (d) (1) Notwithstanding any provision of the Bradley-Burns Uniform Local Sales and Use Tax Law (Part 1.5 (commencing with Section 7200)) or the Transactions and Use Tax Law (Part 1.6 (commencing with Section 7251)), the exemption established by

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this section does not apply with respect to any tax levied by a county, city, or district pursuant to, or in accordance with, either of those laws.

- (2) Notwithstanding subdivision (a), the exemption established by this section does not apply with respect to any tax levied pursuant to Section 6051.2 and 6201.2, or pursuant to Section 35 of Article XIII of the California Constitution.
- (e) The exemption provided by this section shall be effective starting September 1, 2001, unless the State Board of Equalization determines that implementation by that date is not feasible, in which case the board shall, on or before that date, report to the Legislature regarding the reasons why it must delay implementation, and shall thereafter implement the exemption provided by this section no later than October 1, 2001.
- SEC. 6. Section 6357.1 is added to the Revenue and Taxation Code, to read:
- 6357.1. (a) There are exempted from the taxes imposed by this part, the gross receipts from the sale in this state of, and the storage, use, or other consumption in this state of, diesel fuel used in farming activities and food processing. This section shall be implemented as soon as possible, but in no case later than September 1, 2001.
- (b) For purposes of this section, "farming activities" has the same meaning as "farming business" as set forth in Section 263A of the Internal Revenue Code. "Farming activities" also includes the transportation and delivery of farm products to the marketplace.
- (c) The exemption established by this section does not apply with respect to either of the following:
- (1) A tax imposed under the Bradley-Burns Uniform Local Sales and Use Tax Law (Part 1.5 (commencing with Section 7200)) or in accordance with the Transactions and Use Tax Law (Part 1.6 (commencing with Section 7251)).
- (2) A tax imposed under Section 6051.2 or 6201.2, or under Section 35 of Article XIII of the California Constitution.
- 36 SEC. 7. Section 6358.5 is added to the Revenue and Taxation Code, to read:
- 38 6358.5. (a) (1) There are exempted from the taxes imposed by this part, the gross receipts from the sale in this state of, and the

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storage, use, or other consumption in this state of, any racehorse breeding stock.

- (2) For purposes of this section "racehorse breeding stock" means a horse that is capable of reproduction and for which the purchaser states that it is the purchaser's sole intent to use the horse for breeding purposes.
- (b) (1) Notwithstanding any provision of the Bradley-Burns Uniform Local Sales and Use Tax Law (Part 1.5 (commencing with Section 7200)) or the Transactions and Use Tax Law (Part 1.6 (commencing with Section 7251)), the exemption established by this section does not apply with respect to any tax levied by a county, city, or district pursuant to, or in accordance with, either of those laws.
- (2) The exemption established by this section does not apply with respect to any tax levied pursuant to either Section 6051.2 or 6201.2, or pursuant to Section 35 of Article XIII of the California Constitution.
- (c) The exemption provided by this section shall be effective starting September 1, 2001, unless the State Board of Equalization determines that implementation by that date is not feasible, in which case the board shall, on or before that date, report to the Legislature regarding the reasons why it must delay implementation, and shall thereafter implement the exemption provided by this section no later than October 1, 2001.
- SEC. 8. Section 20543 of the Revenue and Taxation Code is amended to read:
- 20543. (a) (1) The amount of assistance for a claimant owning his or her residential dwelling shall be based on claimant's household income for the period set forth in Section 20503.
- (2) Except as provided in paragraph (3), the percentage of assistance for which each claimant owning his or her residential dwelling shall be eligible shall be based on the following scale:

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34		The percentage of tax on the first
35		\$34,000 of full value (as de-
36	If the total household income (as defined	termined for tax purposes)
37	in this part) is not more than:	used to provide assistance is:
38	\$3,300	96%
39	3,520	94
40	3 740	92

1	3,960	90
2	4,180	88
3	4,400	86
4	4,620	84
5	4,840	82
6	5,060	80
7	5,280	78
8	5,500	76
9	5,720	73
10	5,940	69
11	6,160	65
12	6,380	61
13	6,600	57
14	6,820	53
15	7,040	49
16	7,260	45
17	7,480	41
18	7,700	37
19	7,920	34
20	8,140	31
21	8,360	28
22	8,580	25
23	8,800	22
24	9,020	20
25	9,240	18
26	9,460	16
27	9,680	14
28	9,900	12
29	10,450	10
30	11,000	8
31	11,550	7
32	12,100	6
33	12,650	5

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(3) For claims filed with respect to the 2000 calendar year, the percentage of assistance for which each claimant owning his or her residential dwelling shall be eligible shall be based on the following scale:

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1 2		The percentage of tax on the first \$34,000 of full value (as de-
3	If the total household income (as defined	termined for tax purposes)
4	in this part) is not more than:	used to provide assistance is:
5	\$8,498	-
6	9,065	
7	9,631	. 230
8	10,198	. 225
9	10,765	. 220
10	11,331	. 215
11	11,897	. 210
12	12,464	. 205
13	13,031	. 200
14	13,598	. 195
15	14,164	. 190
16	14,730	. 183
17	15,297	. 173
18	15,864	. 163
19	16,430	. 153
20	16,997	. 143
21	17,563	. 133
22	18,129	. 123
23	18,697	. 113
24	19,263	. 103
25	19,830	
26	20,396	. 85
27	20,962	. 78
28	21,530	. 70
29	22,096	
30	22,662	. 55
31	23,229	. 50
32	23,795	
33	24,362	
34	24,929	
35	25,495	
36	26,912	
37	28,328	
38	29,745	
39	31,161	. 15

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1	32,578	 13
2	33,993	 10

- (b) (1) With respect to assistance that is provided by the Franchise Tax Board pursuant to this chapter for the 1999 calendar year, the household income figures set forth in paragraph (2) of subdivision (a) shall be multiplied by a factor of 2.51.
- (2) With respect to assistance that is provided by the Franchise Tax Board pursuant to this chapter for the 2001 calendar year and each calendar year thereafter, the adjusted household income figures required to be applied under subdivision (c) shall be multiplied by a factor of 1.45.
- (c) With respect to assistance that is provided by the Franchise Tax Board pursuant to this chapter for the 2000 2001 calendar year and each year thereafter, the household income figures that apply to assistance provided by the Franchise Tax Board during that period shall, subject to further adjustment as may be required by subdivision (b), be the household income figures that applied, or would have applied in the absence of paragraph (3) of subdivision (a), to assistance provided by the Franchise Tax Board in the same period in the immediately preceding year, multiplied by an inflation factor calculated as follows:
- (1) On or before February 1 of each year, the Department of Industrial Relations shall transmit to the Franchise Tax Board the percentage change in the California Consumer Price Index for all items from June of the second preceding calendar year to June of the immediately preceding calendar year.
- (2) The Franchise Tax Board shall add 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and divide the result by 100.
- (3) The Franchise Tax Board shall multiply the immediately preceding household income figure by the inflation adjustment factor determined in paragraph (2), and round off the resulting product to the nearest one dollar (\$1).
- SEC. 9. Section 20544 of the Revenue and Taxation Code is amended to read:
- 20544. (a) (1) The amount of assistance for a claimant renting his or her residence shall be based on the claimant's household income for the time period set forth in Section 20503.

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(2) Except as provided in paragraph (3), the percentage of assistance for which each claimant renting his or her residence shall be eligible shall be based on the following scale:

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5			The percentage of the	
6	If the total household	The statutory	statutory property tax	
7	income (as defined in this	property tax	equivalent used to	
8	part) is not more than:	equivalent is:	provide assistance is:	
9	\$3,300	\$250	96%	
10	3,520	250	94	
11	3,740	250	92	
12	3,960	250	90	
13	4,180	250		
14	4,400	250	86	
15	4,620	250	84	
16	4,840	250	82	
17	5,060	250	80	
18	5,280	250		
19	5,500	250		
20	5,720	250	73	
21	5,940	250	69	
22	6,160	250	65	
23	6,380	250	61	
24	6,600	250	57	
25	6,820	250	53	
26	7,040	250	49	
27	7,260	250	45	
28	7,480	250	41	
29	7,700	250	37	
30	7,920	250	34	
31	8,140	250	31	
32	8,360	250	28	
33	8,580	250	25	
34	8,800	250		
35	9,020	250	20	
36	9,240	250		
37	9,460	250	16	
38	9,680	250	14	
39	9,900	250	12	
40	10,450	250	10	

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1	11,000		250		8	
2	11,550		250		7	
3	12,100		250		6	
5	13,200		250		4	

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(3) For claims filed with respect to the 2000 calendar year, the percentage of assistance for which each claimant renting his or her residence shall be eligible shall be based on the following scale:

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11			The percentage of the	
12	If the total household	The statutory	statutory property tax	
13	income (as defined in this	property tax	equivalent used to	
14	part) is not more than:	equivalent is:	provide assistance is:	
15	\$8,498	\$625	96	5%
16	9,065	625	94	
17	9,631	625	92	
18	10,198	625	90	
19	10,765	625		
20	11,331	625		
21	11,897	625	84	
22	12,464	625	82	
23	13,031	625	80	
24	13,598	625	78	
25	14,164	625	76	
26	14,730	625	73	
27	15,297	625	69	
28	15,864	625	65	
29	16,430	625	61	
30	16,997	625	57	
31	17,563	625	53	
32	18,219	625	49	
33	18,697	625	45	
34	19,263	625	41	
35	19,830	625	37	
36	20,396	625	34	
37	20,962	625	31	
38	21,530	625	28	
39	22,096	625	25	
40	22,662	625		
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1	23,229	 625	 20
2	23,795	 625	 18
3	24,362	 625	 16
4	24,929	 625	 14
5	25,495	 625	 12
6	26,912	 625	 10
7	28,328	 625	 8
8	29,745	 625	 7
9	31,161	 625	 6
10	32,578	 625	 5
11	33,993	 625	 4
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- (b) (1) With respect to assistance that is provided by the Franchise Tax Board pursuant to this chapter for the 1999 calendar year, the household income figures set forth in paragraph (2) of subdivision (a) shall be multiplied by a factor of 2.51.
- (2) With respect to assistance that is provided by the Franchise Tax Board pursuant to this chapter for the 2001 calendar year and each calendar year thereafter, the adjusted household income figures required to be applied under subdivision (c) shall be multiplied by a factor of 1.45.
- (c) With respect to assistance that is provided by the Franchise Tax Board pursuant to this chapter for the 2000 2001 calendar year and each year thereafter, the household income figures that apply to assistance provided by the Franchise Tax Board during that period shall, subject to further adjustments as may be required by subdivision (b), be the household income figures that applied, or would have applied in the absence of paragraph (3) of subdivision (a), to assistance provided by the Franchise Tax Board in the same period in the immediately preceding year, multiplied by an inflation factor calculated as follows:
- (1) On or before February 1 of each year, the Department of Industrial Relations shall transmit to the Franchise Tax Board the percentage change in the California Consumer Price Index for all items from June of the second preceding calendar year to June of the immediately preceding calendar year.
- (2) The Franchise Tax Board shall add 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and divide the result by 100.

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(3) The Franchise Tax Board shall multiply the immediately preceding household income figure by the inflation adjustment factor determined in paragraph (2), and round off the resulting product to the nearest one dollar (\$1).

- SEC. 10. Notwithstanding Section 2230 of the Revenue and Taxation Code, no appropriation is made by this act and the state shall not reimburse any local agency for any sales and use tax revenues lost by it under this act.
- SEC. 11. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:

In order to make the necessary statutory changes to implement the Budget Act of 2001, at the earliest possible time, it is necessary that this act go into immediate effect.

- 16 act to make the necessary statutory changes to implement the
- 17 Budget Act of 2001 relative to funding the administration of state
- 18 government.

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